# Calendar No. 507

103d CONGRESS S. 2095 [Report No. 103-301]

## A BILL

To reform the Federal crop insurance program, and for other purposes.

JULY 1 (legislative day, JUNE 7), 1994 Reported with an amendment

#### Calendar No. 507

103D CONGRESS 2D SESSION

### S. 2095

[Report No. 103-301]

To reform the Federal crop insurance program, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

MAY 10 (legislative day, MAY 2), 1994

Mr. Leahy (for himself, Mr. Kerrey, Mr. Durenberger, and Mr. Daschle) introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

 $\label{eq:July 1} July 1 \mbox{ (legislative day, June 7), 1994} \\ Reported by Mr. Leahy, with an amendment} \\ [Strike out all after the enacting clause and insert the part printed in italic]$ 

#### A BILL

To reform the Federal crop insurance program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Federal Crop Insur-
- 5 ance Reform Act of 1994".

#### 1 SEC. 2. CROP INSURANCE AMENDMENTS.

2	(a) Section 505(a) of title V of the Agricultura
3	Adjustment Act of 1938 (7 U.S.C. 1505) is amended
4	(1) by striking "the" after "Federal crop insur-
5	ance program," and inserting "one additional"; and
6	(2) by striking "responsible for the farm credit
7	programs of the Department of Agriculture" and in
8	serting "as designated by the Secretary of Agri-
9	<del>culture''.</del>
10	(b) Section 506 of title V of the Agricultural Adjust-
11	ment Act of 1938 (7 U.S.C. 1506) is amended—
12	(1) by redesignating subsections (j), (k), (l)
13	(m), and (n) as subsections (k), (l), (m), (n), and
14	(o), respectively;
15	(2) by inserting after subsection (i) the follow-
16	ing new subsection:
17	"(j) SETTLING CLAIMS.—The Corporation shall have
18	the authority to make final and conclusive settlement and
19	adjustment of any claims by or against the Corporation
20	or the account of its fiscal officers.";
21	(3) in subsection (1) (as redesignated), by strik-
22	ing "contracts or agreements" each place it appears
23	and inserting "contracts, agreements, or regula
24	tions'':

1	(4) in subsection (n)(1) (as redesignated), by
2	striking paragraph (B) and inserting the following
3	new paragraph:
4	"(B) disqualify the person from purchasing
5	catastrophic risk protection or receiving
6	noninsured assistance for a period not to exceed
7	2 years and from receiving any other benefit
8	under this title for a period not to exceed 10
9	<del>years.'';</del>
10	(5) in subsection (o) (as redesignated), by strik-
11	ing paragraph (1) and inserting the following new
12	<del>paragraph:</del>
13	"(1) instituting appropriate requirements for
14	documentation of the actual production history of in-
15	sured producers to establish recorded or appraised
16	yields for Federal crop insurance coverage that more
17	accurately reflect the associated actuarial risk. The
18	Corporation may not carry out this paragraph in a
19	manner that would prevent beginning farmers, as
20	determined by the Secretary, from obtaining Federal
21	crop insurance."; and

(6) by adding at the end thereof the following new subsections:

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1	"(p) REGULATIONS.—The Secretary and the Cor-
2	poration, respectively, are authorized to issue regulations
3	as may be necessary to carry out this title.
4	"(q) Source of Funding.—There is hereby appro-
5	priated, without fiscal year limitation, such sums as may
6	be necessary to carry out the purpose of the insurance
7	fund.".
8	(c) Section 507 of title V of the Agricultural Adjust-
9	ment Act of 1938 (7 U.S.C. 1507) is amended—
10	(1) in subsection (a), by striking ", and county
11	crop insurance committeemen";
12	(2) in subsection (c), by striking the words be-
13	ginning with ", in which case the agent or broker"
14	through "the agent or broker has caused the error
15	or omission"; and
16	(3) in subsection (d), by replacing the comma
17	with a period after the words "section 516 of this
18	Act", and by deleting the remainder of the sub-
19	<del>section.</del>
20	(d) Section 508 of title V of the Agricultural Adjust-
21	ment Act of 1938 (7 U.S.C. 1508) is amended—
22	(1) by striking subsection (a) and inserting the
23	following new subsection:
24	"(a) Authority To Offer Insurance.—

1	"(1) If sufficient actuarial data are available, as
2	determined by the Board, the Corporation may in-
3	sure or provide reinsurance for insurers of producers
4	of agricultural commodities grown in the United
5	States under any plan or plans of insurance deter-
6	mined by the Board to be adapted to the agricul-
7	tural commodity involved. To qualify for coverage
8	under these plans of insurance, the losses of the in-
9	sured commodity shall be due to drought, flood or
10	other natural disaster as determined by the Sec-
11	retary. Except in the case of tobacco, insurance shall
12	not extend beyond the period the insured commodity
13	is in the field. For the purpose of the foregoing sen-
14	tence, in the case of aquacultural species, the term
15	'field' means the environment in which the commod-
16	ity is produced. Insurance provided under this sub-
17	section shall not cover losses due to—
18	"(A) the neglect or malfeasance of the pro-
19	<del>ducer;</del>

"(B) the failure of the producer to reseed to the same crop in those areas and under such circumstances where it is customary to so reseed; or

1	"(C) the failure of the producer to follow
2	good farming practices, as determined by the
3	Corporation.";
4	(2) by striking subsections (c), (e), (g), (l) and
5	<del>(n);</del>
6	(3) by redesignating subsections (b), (d), (f)
7	(h), (i), (j), (k), and (m) as subsections (g), (h), (i),
8	(j), (k), (l), (m), and (n), respectively;
9	(4) by inserting after subsection (a) the follow-
10	ing new subsections:
11	"(b) CATASTROPHIC RISK PROTECTION.—
12	"(1) The Corporation shall offer a catastrophic
13	risk protection plan to indemnify producers for crop
14	loss due to loss of yield and prevented planting when
15	the producer is unable because of drought, flood or
16	other natural disaster, as determined by the Sec-
17	retary, to plant other crops for harvest on that acre-
18	age for that crop year.
19	"(2) Catastrophic risk protection shall offer the
20	producer 50 percent loss in yield coverage, on ar
21	area or individual yield basis, indemnified at 60 per-
22	cent of the expected market price or a comparable
23	coverage, as determined by the Corporation.
24	"(3) Producers shall have the option of basing
25	their catastrophic coverage on either an individual

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yield and loss basis or on an area yield and loss basis when both options are offered by the Corporation.

"(4) For catastrophic risk protection, producers shall pay an administrative fee. The administrative fees shall be \$50 per crop per county, not to exceed \$100 per producer per county. The administrative fee shall be paid at the service point—the United States Department of Agriculture office or the approved private insurance provider—at the time of application. This administrative fee shall be waived for limited resource farmers, as defined by the Corporation, or if the producer elects to purchase additional protection at 65 percent or more of the recorded or appraised average yield and 100 percent of the expected market price, or an equivalent coverage, offered by approved crop insurance providers. Funds collected as administrative fees shall be available, subject to appropriations, for salaries and expenses.

"(5) Participation in the catastrophic risk coverage for any producer's crop on any land in the county requires participation for that producer's crop on all insurable land of the producer in the county.

"(6) To be eligible for any price support, pro-1 2 duction adjustment, or conservation program admin-3 istered by the United States Department of Agri-4 culture for any crop, or for loans under any program 5 of the Farmers Home Administration or any succes-6 sor agency, the producer must obtain at least the 7 catastrophic level of insurance for all crops of economic significance grown on all farms in the county 8 9 in which the producer has an interest, if insurance 10 is available in the county for those crops. The term 'economic significance' shall mean any crop that has 12 contributed, or is expected to contribute, 10 percent or more of the total expected value of all crops 13 14 grown by the producer.

> "(7) The Board may limit insurance in any county or area, or on any farm, on the basis of the insurance risk involved.

#### "(c) Coverage Levels Generally.—

"(1) The Corporation shall offer plans of insurance providing levels of coverage greater than that available under catastrophic risk protection. Producers may only purchase there other plans from approved private insurance providers, if such private insurance is available. Nothing contained herein restricts the Corporation from offering insurance if

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coverage from private insurance providers is unavailable. If the producer has already applied for catastrophic risk protection at the United States Department of Agriculture office and elects to purchase additional coverage, the insurance file for that producer shall be transferred to the approved private insurance provider servicing the additional coverage policy and the administrative fee for the crop for which additional coverage at 65 percent or more of the recorded or appraised average yield and 100 percent of the expected market price, or an equivalent coverage, is obtained shall be refunded to the insured.

"(2) Producers shall have the option of purchasing additional coverage based on either an individual yield and loss basis or on an area yield and loss basis when both options are offered by the Corporation.

"(3) The level of coverage shall be dollar denominated and may be purchased at any level not to exceed 85 percent of the individual yield or 95 percent of the area yield, as determined by the Corporation.

1	"(4) The Corporation shall establish a price
2	level for each commodity on which insurance is of-
3	fered that—
4	"(A) shall not be less than the projected

"(A) shall not be less than the projected market price for the commodity as determined by the Corporation; or

"(B) at the discretion of the Corporation, may be based on the actual market price at the time of harvest, as determined by the Corporation.

"(5) Insurance coverage shall be made available to the producer on the basis of any price election that equals or is less than that established by the Board and the coverage shall be quoted in terms of dollars per acre: *Provided*, That the Corporation may establish minimum price elections below which levels of insurance shall not be offered.

"(6) For levels of coverage 65 percent or more of the recorded or appraised average yield and 100 percent of the expected market price, or an equivalent coverage, the producer may elect to delete from the insurance coverage provided under this title coverage against damage caused by fire and hail, provided an equivalent or greater dollar amount of coverage for damage caused by fire and hail is obtained

from a private hail/fire insurance provider. Upon written notice of such election to the company issuing the policy providing coverage under this title and submission of evidence of substitute coverage on the commodity insured, the producer's premium shall be reduced by an amount determined by the Corporation to be actuarially appropriate, taking into account the actuarial value of the remaining coverage provided by the Corporation. In no event shall the producer be given credit for an amount of premium determined to be greater than the actuarial value of the protection against losses caused by fire and hail that is included in the coverage under this title for the crop.

"(7) The Board may enter into agreements with any State or agency of a State under which such State or agency may pay to the approved insurance provider an additional premium subsidy to further reduce the portion of the premium paid by farmers in such State.

"(8) The Board may limit or refuse insurance in any county or area, or on any farm, on the basis of the insurance risk involved.

24 <u>"(d) Premiums.</u>

"(1) The Corporation shall fix adequate premiums for all its plans of insurance at such rates as the Board deems actuarially sufficient to attain an expected loss ratio of not greater than 1.1.

"(A) For catastrophic risk protection coverage, the amount of premium shall be sufficient to cover anticipated losses and a reasonable reserve.

"(B) For levels of coverage below 65 percent of the recorded or appraised average yield and 100 percent of the expected market price, or an equivalent coverage, but greater than catastrophic risk protection, the amount of premium shall be sufficient to cover anticipated losses, a reasonable reserve, and an amount for operating and administrative expenses, as determined by the Corporation, that is less than the amount established for coverage at 65 percent and 100 percent of the expected market price, or an equivalent coverage.

"(C) For levels of coverage of at least 65 percent of the recorded or appraised average yield and 100 percent of the expected market price, or an equivalent coverage, the amount of premium shall be sufficient to cover anticipated

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1	losses, a reasonable reserve, and an amount to
2	pay the operating and administrative expenses
3	as determined by the Corporation on an indus-
4	try-wide basis as a percent of the total pre-
5	<del>mium.</del>
6	"(2) For the purpose of encouraging the broad-
7	est possible participation, the Corporation shall pay
8	a part of the premium equivalent to—
9	"(A) for catastrophic risk protection cov-
10	erage, an amount equal to the premium estab-
11	lished in paragraph (1)(A) of this section;
12	"(B) for levels of coverage below 65 per-
13	cent of the recorded or appraised average yield
14	and 100 percent of the expected market price
15	or an equivalent coverage, but greater than cat-
16	astrophic risk protection, the amount of pre-
17	mium established for catastrophic risk protec-
18	tion coverage, a reasonable reserve, plus the
19	amount of operating and administrative ex-
20	penses established in paragraph (1)(B) of this
21	section; and
22	"(C) for levels of coverage at or greater
23	than 65 percent of the recorded and appraised
24	yield and 100 percent of the expected market

price, or an equivalent coverage, on an individ-

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ual or area basis, an amount equal to the premium established for 50 percent loss in yield indemnified at 75 percent of the expected market price, a reasonable reserve, plus the amount of operating and administrative expenses established in paragraph (1)(C) of this section.

"(3) If a private insurance provider determines that it may provide insurance more efficiently than the expense reimbursement amount set by the Corporation, the private insurance provider, if approved by the Board, may reduce the premium charged the insured by the amount of such efficiency. Any such reductions shall be subject to the rules, limitations, and procedures established by the Corporation.

"(e) ELIGIBILITY.—To participate in catastrophic risk protection coverage under this title, producers may make application at the local United States Department of Agriculture office or to an approved private crop insurance provider. For all coverages, producers shall be required to— 20

> "(1) purchase crop insurance on or before the sales closing date for the crop by providing the required information and executing the required documents. Such sales closing date shall be established by the Corporation to maximize convenience to pro-

1	ducers in obtaining benefits under price and produc-
2	tion adjustment programs of the Department when-
3	ever feasible; however, the Corporation will establish
4	all sales closing dates to assure that the goal of ac-
5	tuarial soundness for the crop insurance program is
6	met;
7	"(2) provide records, acceptable to the Corpora-
8	tion, of previous acreage and production or accept a
9	Corporation determined yield; and
10	"(3) report acreage planted and prevented from
11	planting by the designated acreage reporting date
12	for that crop and location as established by the Cor-
13	<del>poration.</del>
14	"(f) YIELD DETERMINATIONS.—
15	"(1) IN GENERAL. The Corporation shall im-
16	plement crop insurance underwriting rules that en-
17	sure that yield coverage, as specified in subsection
18	(f)(2) of this section, is provided to all producers
19	participating in the Federal crop insurance program.
20	"(2) YIELD COVERAGE PLANS.
21	"(A) ACTUAL PRODUCTION HISTORY.—
22	"(i) This plan uses the producer's ac-
23	tual production history for the 4 previous
24	consecutive crop years without penalty, up
25	to a production data base of 10 consecutive

years, subject to paragraph (ii), to determine yield coverage.

"(ii) If the producer does not submit adequate documentation of history for a crop, the producer shall be assigned, as the producer's farm program yield, not less than 65 percent of the transitional yield of the producer (adjusted to reflect actual production reflected in the records acceptable to the Corporation for continuous years), as specified in regulations issued by the Corporation based on production history requirements.

"(B) AREA YIELD. The Corporation may offer a crop insurance plan based on an area yield that allows an insured producer to qualify for an indemnity if a loss has occurred in an area, as specified by the Corporation, in which the farm of the producer is located. Under an area yield plan, an insured producer shall be allowed to select the level of area production at which an indemnity will be paid consistent with the terms and conditions established by the Corporation.

1	"(C) COMMODITY-BY-COMMODITY BASIS.—
2	A producer may choose between either individ-
3	ual yield or area yield coverage, where available,
4	on a commodity-by-commodity basis.
5	"(D) NOTICE. The Corporation shall en-
6	sure that, whenever the yield coverage provi-
7	sions of this section are effective, producers are
8	given adequate notice of such provisions in ad-
9	vance of the crop insurance application period
10	for the crops to which such provisions first will
11	apply.'';
12	(5) in subsection (g) (as redesignated)—
13	(A) in paragraph (1), by striking "(a)"
14	and inserting "(c)";
15	(B) by striking paragraph (2) and insert-
16	ing the following new paragraph:
17	"(2) Preparation of Policies.—A policy or
18	other material submitted to the Board under this
19	subsection may be prepared without regard to the
20	limitations contained in this title, including the re-
21	quirements concerning the levels of coverage and
22	rates and the requirement that a price level for each
23	commodity insured must equal the projected market
24	price for the commodity as established by the Board.
25	Such policy may only be subsidized at an amount

1	equivalent to coverage that is authorized under this
2	title.";
3	(C) in paragraph (3)—
4	(i) by striking "taking into consider-
5	ation the risks covered by the policy or
6	other material";
7	(ii) by inserting after "more than one
8	reinsurance agreement" the words "with
9	the private insurance provider"; and
10	(iii) by striking title "V" and insert-
11	ing "title 5"; and
12	(D) by striking paragraph (4) and insert-
13	ing the following new paragraph:
14	"(4) REQUIRED PUBLICATION. Any policies,
15	provisions of policies, and rates approved under this
16	subsection shall be published as a notice in the Fed-
17	eral Register and made available to all persons con-
18	tracting with or reinsured by the Corporation under
19	the same terms and conditions as between the Cor-
20	poration and the submitting person.";
21	(6) by striking subsection (i) (as redesignated)
22	and inserting the following new subsection:
23	"(i) CLAIMS FOR LOSSES.—The Corporation may
24	provide for adjustment and payment of claims for losses
25	as provided under subsection (a) of this section under

- 1 rules prescribed by the Board. The rules prescribed by the
- 2 Board shall establish standards to ensure that all claims
- 3 for losses are adjusted, to the extent practicable, in a uni-
- 4 form and timely manner. If any claim for indemnity is
- 5 denied by the Corporation, an action on such claim may
- 6 be brought against the Corporation and the insurance pro-
- 7 vider in the United States district court for the district
- 8 in which the insured farm is located: Provided, That no
- 9 suit on such claim may be allowed under this section un-
- 10 less it shall have been brought within one year after the
- 11 date when written notice of denial of the claim is provided
- 12 to the claimant.";
- 13 (7) by striking subsection (j) (as redesignated)
- and inserting the following new subsection:
- 15 "(j) REINSURANCE.—Notwithstanding any other pro-
- 16 vision of this title, the Corporation is directed, to the maxi-
- 17 mum extent practicable, to provide reinsurance upon such
- 18 terms and conditions as the Board may determine to be
- 19 consistent with subsections (b) and (c) of this section and
- 20 sound reinsurance principles to insurers, as defined by the
- 21 Corporation, that insure producers of any agricultural
- 22 commodity under a plan or plans acceptable to the Cor-
- 23 poration. The Corporation's reinsurance agreements with
- 24 the reinsured companies shall require the reinsured com-
- 25 panies to bear a sufficient share of any potential loss

- 1 under such agreement so as to ensure that the reinsured
- 2 <del>company will sell and service policies of insurance in a</del>
- 3 sound and prudent manner, taking into consideration the
- 4 availability of private reinsurance.";
- 5 (8) in subsection (k) (as redesignated), by strik-
- 6 ing "provide" after "The Corporation may" and in-
- 7 serting "offer plans of"; and
- 8 (9) by striking subsection (n) (as redesignated)
- 9 and inserting the following new subsection:
- 10 "(n) Information Collection on Crop Insur-
- 11 ANCE.—The Corporation shall make available to produc-
- 12 ers through local offices of the Department of Agri-
- 13 culture—
- 14 "(1) current and complete information on all
- aspects of Federal crop insurance; and
- 16 "(2) a listing of insurance agents.".
- 17 (e) Section 508A of title V of the Agricultural Adjust-
- 18 ment Act of 1938 (7 U.S.C. 1508A) is repealed.
- 19 (f) Section 511 of title V of the Agricultural Adjust-
- 20 ment Act of 1938 (7 U.S.C. 1511) is amended by inserting
- 21 "its contracts of insurance and premium thereon, whether
- 22 insured directly or reinsured by the Corporation," after
- 23 "The Corporation, including".

1	(g) Title V of the Agricultural Adjustment Act of
2	1938 is amended by striking section $516$ and inserting the
3	following new section:
4	"SEC. 516. AUTHORIZATION OF APPROPRIATIONS.
5	"(a) Appropriations. There are hereby authorized
6	to be appropriated such sums as may be necessary, includ-
7	ing funds collected as administrative fees, to cover the ad-
8	ministrative and operating expenses of the Corporation.
9	"(b) INSURANCE FUND. There shall be established
10	an insurance fund for deposit of premium income, income
11	from reinsurance operations, and appropriations provided
12	by this Act. The Corporation will pay amounts due under
13	its reinsurance agreements with private insurance provid-
14	ers, including premium subsidies, from the fund.".
15	(h) Title V of the Agricultural Adjustment Act of
16	1938 is amended by striking section $520$ and inserting the
17	following new section:
18	"SEC. 520. PRODUCER ELIGIBILITY.
19	"Except as otherwise provided in this title, no pro-
20	ducer shall be denied insurance under this title if—
21	"(1) for purposes of catastrophic risk protection
22	coverage, the producer meets the definition of per-
23	son, as defined by the Secretary; and
24	"(2) for purposes of any other plan of insur-
25	ance, the producer is eighteen years of age and has

1	a bona fide insurable interest in a crop as an owner
2	operator, landlord, tenant, or sharecropper.".
3	SEC. 3. ADVISORY COMMITTEE.
4	Title V of the Agricultural Adjustment Act of 1938
5	is amended by adding the following new section:
6	"SEC. 521. ADVISORY COMMITTEE FOR FEDERAL CROP IN
7	SURANCE.
8	"(a) ESTABLISHMENT.—The Secretary may establish
9	within the Department of Agriculture a committee to be
10	known as the Advisory Committee for Federal Crop Insur-
11	ance which shall remain in existence until September 30
12	<del>1998.</del>
13	"(b) Мемвекsнір. The Advisory Committee shall
14	be composed of the Manager of the Corporation, the Sec-
15	retary or his designee, and not less than ten representa-
16	tives of organizations or agencies involved with the Fed-
17	eral crop insurance program, which may include the fol-
18	lowing: insurance companies; insurance agents; farm pro-
19	ducer organizations; experts on agronomic practices; and
20	banking and lending institutions.
21	"(c) Administrative Provisions.—
22	"(1) TERMS. Members of the Advisory Com-
23	mittee shall be appointed by the Secretary for a
24	term of up to two years from nominations made by

1	the participating organizations. The terms of the
2	members shall be staggered.
3	"(2) CHAIRPERSON. The Advisory Committee
4	shall be chaired by the Manager of the Corporation.
5	"(3) MEETINGS. The Advisory Committee
6	shall meet at least annually. The meetings of the
7	Advisory Committee shall be publicly announced in
8	advance and shall be open to the public. Appropriate
9	records of the activities of the Advisory Committee
10	shall be kept and made available to the public on re-
11	<del>quest.</del>
12	"(d) PRIMARY RESPONSIBILITY. The primary re-
13	sponsibility of the Advisory Committee shall be to advise
14	the Secretary on the implementation of this title and on
15	other issues related to crop insurance, as determined by
16	the Manager.
17	"(e) REPORTS.—Not later than June 30 of each year,
18	the Advisory Committee shall prepare, and submit to the
19	Secretary, a report specifying its conclusions on—
20	"(1) the progress toward implementation of the
21	provisions of this title;
22	"(2) the actuarial soundness of the Federal
23	erop insurance program; and
24	"(3) the rate of participation in both the cata-
25	strophic and the additional coverage programs.".

#### **SEC. 4. NONINSURED ASSISTANCE.**

2	Title V of the Agricultural Adjustment Act of 1938
3	is amended by adding the following new section:
4	"SEC. 522. NONINSURED ASSISTANCE PROGRAM.
5	"(a) Eligibility.—
6	"(1) A noninsured assistance program is estab-
7	lished to provide coverage equivalent to the cata-
8	strophic risk protection insurance for crops for
9	which catastrophic risk protection insurance is not
10	available. Crops covered include all commercial crops
11	and commodities for which catastrophic risk protec-
12	tion coverage is not available and that are produced
13	for food or fiber on a commercial basis but shall not
14	include livestock. Noninsured assistance shall not
15	cover losses due to—
16	"(A) the neglect or malfeasance of the pro-
17	<del>ducer;</del>
18	"(B) the failure of the producer to reseed
19	to the same crop in those areas and under such
20	circumstances where it is customary to so re-
21	<del>seed;</del> or
22	"(C) the failure of the producer to follow
23	good farming practices, as determined by the
24	Corporation.

- 1 "(2) Producers shall make a timely application 2 for noninsured assistance at the United States De-3 partment of Agriculture office.
  - "(3) Producers shall provide records, acceptable to the Corporation, of previous crop acreage and production or the producers shall accept a yield as determined by the Corporation.
  - "(4) Producers shall report acreage planted and prevented from being planted by the designated acreage reporting date for that crop and location as established by the Corporation.
  - "(5) Producers of non-program crops shall not be eligible for noninsured assistance unless the area, as determined by the Corporation, average yield, or an equivalent measure in the event yield data are not available, for that crop falls below 65 percent of the expected area yield as established by the Corporation.
  - "(6) The Corporation shall make a prevented planting noninsured assistance payment if the producer is prevented from planting more than 35 percent of the acreage intended for the crop because of drought, flood, or other natural disaster as determined by the Secretary.

"(7) If, because of drought, flood, or other natural disaster as determined by the Secretary, the total quantity of the crop that a producer is able to harvest on any farm is less than 50 percent of the expected area yield for the crop, as determined by the Corporation, factored for the producer's interest for the crop, the Corporation shall make a reduced yield noninsured assistance payment.

"(8) A person who has qualifying gross revenues in excess of \$2,000,000 annually, as determined by the Secretary, shall not be eligible to receive any noninsured assistance payments. For purposes of this section, the term 'qualifying gross revenues' means—

"(A) if a majority of the person's gross revenue is received from farming, ranching, and forestry operations, the gross revenue from the person's farming, ranching, and forestry operations; and

"(B) if less than a majority of the person's gross revenue is received from farming, ranching, and forestry operations, the person's gross revenue from all sources.

24 "(b) PAYMENT RATE. If the producer is eligible for 25 noninsured assistance, payments shall be made for losses

- 1 in excess of 50 percent of the established yield for the crop
- 2 at 60 percent of the average market price for that crop
- 3 or any comparable coverage as determined by the Corpora-
- 4 tion.

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- 5 "(c) FARM YIELDS.—
- 6 "(1) The Corporation shall establish noninsured 7 assistance program farm yields for crops for the 8 purposes of this section.
  - "(2) If the producer can provide satisfactory evidence of the producer's actual production history for the four previous consecutive crop years, up to a production data base of ten consecutive crop years, the yield of the farm shall be based on such proven yield.
    - "(3) If the producer does not submit adequate documentation of such history for the crop, the producer shall be assigned as the producer's farm program yield not less than 65 percent of the transitional yield (adjusted to reflect actual experience), as specified in regulations issued by the Corporation based on production history requirements.
- 22 "(d) PAYMENT OF LOSSES. Payments for 23 noninsured assistance losses under this section shall be 24 made from the insurance fund and shall be reimbursed 25 from appropriations provided under this Act. Such losses

1	shall not be included in calculating the premiums charged
2	to producers for insurance.
3	"(e) PAYMENT LIMITATIONS.—
4	"(1) The total amount of payments that a per-
5	son shall be entitled to receive annually under this
6	section may not exceed \$100,000.
7	"(2) The Corporation shall issue regulations de-
8	fining the term 'person' that shall conform, to the
9	extent practicable, to the regulations defining 'per-
10	son' issued under section 1001 of the Food Security
11	Act of 1985 (7 U.S.C. 1308).".
12	SEC. 5. CONFORMING AMENDMENTS.
13	(a) The Agricultural Act of 1949 is amended—
14	(1) in section 101B (7 U.S.C. 1441-2)—
15	(A) by striking subsection $(c)(1)(F)$ ; and
16	(B) in subsection (c) by striking paragraph
17	(2) and inserting in lieu thereof the following:
18	"(2) Crop insurance requirement.—As a
19	condition of receiving any benefits (including pay-
20	ments) under this section, the producer must, if of-
21	fered by the Federal Crop Insurance Corporation,
22	obtain at least the catastrophic risk protection insur-
23	ance coverage for the crop and crop year in which
24	the benefit is sought.";

1	(2) in section 103(h) (7 U.S.C. 1444), by add-
2	ing at the end the following new paragraph:
3	"(17) As a condition of receiving any benefits
4	(including payments) under this section, the pro-
5	ducer must, if offered by the Federal Crop Insur-
6	ance Corporation, obtain at least the catastrophic
7	risk protection insurance coverage for the crop and
8	crop year in which the benefit is sought.";
9	(3) in section 103B (7 U.S.C. 1444-2)—
10	(A) by striking subsection $(c)(1)(F)$ ; and
11	(B) in subsection (c) by striking paragraph
12	(2) and inserting in lieu thereof the following:
13	"(2) Crop insurance requirement. As a
14	condition of receiving any benefits (including pay-
15	ments) under this section, the producer must, if of-
16	fered by the Federal Crop Insurance Corporation,
17	obtain at least the catastrophic risk protection insur-
18	ance coverage for the crop and crop year in which
19	the benefit is sought.";
20	(4) in section 105B (7 U.S.C. 1444f)—
21	(A) by striking subsection $(c)(1)(C)$ ; and
22	(B) in subsection (c) by striking paragraph
23	(2) and inserting in lieu thereof the following:
24	"(2) Crop insurance requirement. As a
25	condition of receiving any benefits (including pay-

1 ments) under this section, the producer must, if of-2 fered by the Federal Crop Insurance Corporation, 3 obtain at least the catastrophic risk protection insur-4 ance coverage for the crop and crop year in which 5 the benefit is sought."; 6 (5) in section 107B (7 U.S.C. 1444b-3a)— 7 (A) by striking subsection (c)(1)(C); and (B) in subsection (c) by striking paragraph 8 9 (2) and inserting in lieu thereof the following: 10 "(2) Crop insurance requirement.—As a condition of receiving any benefits (including pay-11 12 ments) under this section, the producer must, if offered by the Federal Crop Insurance Corporation, 13 14 obtain at least the catastrophic risk protection insur-15 ance coverage for the crop and crop year in which 16 the benefit is sought."; 17 (6) in section 108B (7 U.S.C. 1445c-3), by 18 adding at the end the following new subsection: 19 "(i) Crop Insurance Requirement.—As a condition of receiving any benefits (including payments) under this section, the producer must, if offered by the Federal 21 Crop Insurance Corporation, obtain at least the catastrophic risk protection insurance coverage for the crop and crop year in which the benefit is sought.";

1	(7) in section 205 (7 U.S.C. 1446f), by adding
2	at the end the following new subsection:
3	"(0) Crop Insurance Requirement.—As a condi-
4	tion of receiving any benefits (including payments) under
5	this section, the producer must, if offered by the Federal
6	Crop Insurance Corporation, obtain at least the cata-
7	strophic risk protection insurance coverage for the crop
8	and crop year in which the benefit is sought.";
9	(8) in section 206 (7 U.S.C. 1446g), by adding
10	at the end the following new subsection:
11	"(k) Crop Insurance Requirement. As a condi-
12	tion of receiving any benefits under this section, the pro-
13	ducer must, if offered by the Federal Crop Insurance Cor-
14	poration, obtain at least the catastrophic risk protection
15	insurance coverage for the crop and crop year in which
16	the benefit is sought.";
17	(9) in section 207 (7 U.S.C. 1446h), by adding
18	at the end the following new subsection:
19	"(k) Crop Insurance Requirement. As a condi-
20	tion of receiving any benefits (including payments) under
21	this section, the producer must, if offered by the Federal
22	Corp Insurance Corporation, obtain at least the cata-
23	strophic risk protection insurance coverage for the crop
24	and crop year in which the benefit is sought."; and
25	(10) by repealing section 208 (7 U.S.C. 1446i).

- 1 (b) Farmers Home Administration Programs.—
- 2 The Consolidated Farm and Rural Development Act (7)
- 3 U.S.C. 1921 et seq.) is amended by adding at the end
- 4 the following new section:
- 5 "SEC. 371. CROP INSURANCE REQUIREMENT.
- 6 "(a) IN GENERAL.—As a condition of obtaining any
- 7 benefit (including a direct loan, loan guarantee, or pay-
- 8 ment) described in subsection (b), a borrower must obtain
- 9 at least catastrophic risk protection insurance coverage
- 10 under section 508 of the Federal Crop Insurance Act (7
- 11 U.S.C. 1508) for the crop and crop year for which the
- 12 benefit is sought, if the coverage is offered by the Sec-
- 13 retary.
- 14 "(b) APPLICABLE BENEFITS. Subsection (a) shall
- 15 apply to—
- 16 "(1) a farm ownership loan (FO) under section
- 17 <del>303;</del>
- 18 "(2) an operating loan (OL) under section 312;
- 19 and
- 20 <del>"(3)</del> an emergency loan (EM) under section
- 21 321...
- 22 (c) The Food, Agriculture, Conservation, and Trade
- 23 Act of 1990 is amended by striking chapters 1, 2, and
- 24 3 of subtitle B of title XXII.

- 1 (d) Section 251(b)(2)(D) of the Balanced Budget and
- 2 Emergency Deficit Control Act of 1985 (2 U.S.C.
- 3 901(b)(2)(D)), is amended effective July 1, 1995, by strik-
- 4 ing subparagraph (i) and inserting the following new sub-
- 5 paragraph:
- 6 "(i) If, for any fiscal year, appropriations for discre-
- 7 tionary accounts are enacted that the President designates
- 8 as emergency requirements and that Congress so des-
- 9 ignates in statute, the adjustment shall be the total of
- 10 such appropriations in discretionary accounts designated
- 11 as emergency requirements and the outlays flowing in all
- 12 years from such appropriations: *Provided*, That this provi-
- 13 sion shall not apply to appropriations to cover agricultural
- 14 crop disaster assistance.".
- 15 **SEC. 6. EFFECTIVE DATE.**
- Except as otherwise specifically provided in section
- 17 5(c), this Act shall become effective beginning with the
- 18 crop year immediately following the date of enactment.
- 19 SECTION 1. SHORT TITLE; TABLE OF CONTENTS; REF-
- 20 **ERENCES**.
- 21 (a) Short Title.—This Act may be cited as the
- 22 "Federal Crop Insurance Reform Act of 1994".
- 23 (b) Table of Contents.—The table of contents of this
- 24 Act is as follows:
  - Sec. 1. Short title; table of contents; references.

#### TITLE I—CATASTROPHIC RISK AND ADDITIONAL COVERAGE INSURANCE

- Sec. 101. Authority to offer insurance.
- Sec. 102. Catastrophic risk protection.
- Sec. 103. General coverage levels.
- Sec. 104. Premiums.
- Sec. 105. Eligibility.
- Sec. 106. Yield determinations.
- Sec. 107. Insurance policies.
- Sec. 108. Claims for losses.
- Sec. 109. Reinsurance.
- Sec. 110. Funding.
- Sec. 111. Advisory Committee for Federal Crop Insurance.
- Sec. 112. Management of Corporation.

#### TITLE II—NONINSURED ASSISTANCE PROGRAM

- Sec. 201. Noninsured assistance program.
- Sec. 202. Payment and income limitations.

#### TITLE III—MISCELLANEOUS

- Sec. 301. Ineligibility for catastrophic risk and noninsured assistance payments.
- Sec. 302. Prevented planting.
- Sec. 303. Conforming amendments.
- Sec. 304. Effective dates.
- Sec. 305. Termination of authority.
- 1 (c) References to Federal Crop Insurance
- 2 Act.—Except as otherwise expressly provided, whenever in
- 3 this Act an amendment or repeal is expressed in terms of
- 4 an amendment to, or repeal of, a section or other provision,
- 5 the reference shall be considered to be made to a section or
- 6 other provision of the Federal Crop Insurance Act (7 U.S.C.
- 7 1501 et seq.).
- 8 TITLE I—CATASTROPHIC RISK
- 9 **AND ADDITIONAL COVERAGE**
- 10 **INSURANCE**
- 11 SEC. 101. AUTHORITY TO OFFER INSURANCE.
- 12 Section 508 (7 U.S.C. 1508) is amended—

1	(1) by striking subsection (a) and inserting the
2	following new subsection:
3	"(a) Authority to Offer Insurance.—
4	"(1) In general.—If sufficient actuarial data
5	are available (as determined by the Corporation), the
6	Corporation may insure, or provide reinsurance for
7	insurers of, producers of agricultural commodities
8	grown in the United States under 1 or more plans of
9	insurance determined by the Corporation to be adapt-
10	ed to the agricultural commodity concerned. To qual-
11	ify for coverage under a plan of insurance, the losses
12	of the insured commodity shall be due to drought,
13	flood, or other natural disaster (as determined by the
14	Secretary).
15	"(2) Period.—Except in the cases of tobacco
16	and potatoes, insurance shall not extend beyond the
17	period during which the insured commodity is in the
18	field. As used in the preceding sentence, in the case
19	of aquacultural species, the term 'field' means the en-
20	vironment in which the commodity is produced.
21	"(3) Exclusions.—Insurance provided under
22	this subsection shall not cover losses due to—
23	"(A) the neglect or malfeasance of the pro-
24	ducer;

1	"(B) the failure of the producer to reseed to
2	the same crop in such areas and under such cir-
3	cumstances as it is customary to so reseed; or
4	"(C) the failure of the producer to follow
5	good farming practices (as determined by the
6	Secretary).'';
7	(2) by striking subsections (c), (e), (g), (l), and
8	(n); and
9	(3) by redesignating subsections (b), (d), (f), (h),
10	(i), (j), (k), and (m) as subsections (g) through (n),
11	respectively.
12	SEC. 102. CATASTROPHIC RISK PROTECTION.
13	Section 508 (7 U.S.C. 1508) (as amended by section
14	101) is further amended by inserting after subsection (a)
15	the following new subsection:
16	"(b) Catastrophic Risk Protection.—
17	"(1) In general.—The Corporation shall offer a
18	catastrophic risk protection plan to indemnify pro-
19	ducers for crop loss due to loss of yield or prevented
20	planting when the producer is unable, because of
21	drought, flood, or other natural disaster (as deter-
22	mined by the Secretary), to plant crops for harvest on
23	the acreage for that crop year.
24	"(2) Amount of coverage.—Catastrophic risk
25	protection shall offer a producer 50 percent loss in

1	yield coverage, on an individual yield or area yield
2	basis, indemnified at 60 percent of the expected mar-
3	ket price, or a comparable coverage (as determined by
4	the Corporation).
5	"(3) Payment.—A catastrophic risk payment
6	may reflect a reduction that is proportionate to the
7	lack of out-of-pocket expenses associated with the fail-
8	ure to plant, grow, or harvest the crop, as determined
9	by the Corporation.
10	"(4) Yield and loss basis.—A producer shall
11	have the option of basing the catastrophic coverage of
12	the producer on an individual yield and loss basis or
13	on an area yield and loss basis, if both options are
14	offered by the Corporation.
15	"(5) Sale of catastrophic risk coverage.—
16	"(A) In general.—Catastrophic risk cov-
17	erage may be offered by—
18	"(i) private insurance providers, if
19	available in an area; and
20	"(ii) at the option of the Secretary that
21	is based on considerations of need, local of-
22	fices of the United States Department of Ag-
23	riculture (referred to in this title as the 'De-
24	partment').

"(B) NEED.—For purposes of considering 1 2 need under subparagraph (A)(ii), the Secretary may take into account the most efficient and 3 cost-effective use of resources, the availability of 4 personnel, fairness to local producers, the needs 5 and convenience of local producers, and the 6 availability of private insurance carriers. 7 8 "(6) Administrative fee.— 9 "(A) In GENERAL.—As a condition of catastrophic risk protection, a producer shall pay an 10 administrative fee. The administrative fee shall 11 be \$50 per crop per county, but not to exceed 12 \$100 per producer per county. The administra-13 14 tive fee shall be paid at the service point, at the 15 local office of the Department, or to the approved insurance provider, at the time of application. 16 "(B) FEE WAIVERS.—The administrative 17 18 fee shall be waived— 19 ''(i) for farmers of limited resources (as defined by the Corporation); or 20 "(ii) if the producer elects to purchase 21 additional protection at 65 percent or more 22 of the recorded or appraised average yield 23 and 100 percent of the expected market 24

1	price, or an equivalent coverage, offered by
2	an approved insurance provider.
3	"(C) Use of fees collected.—Funds
4	collected as administrative fees shall be retained
5	by the Department or the approved insurance
6	provider for operating and administrative ex-
7	penses for the delivery of catastrophic risk pro-
8	tection policies.
9	"(7) Participation requirement.—A pro-
10	ducer may obtain catastrophic risk coverage for a
11	crop of the producer on land in the county only if the
12	producer obtains such coverage for the crop on all in-
13	surable land of the producer in that county.
14	"(8) Eligibility for department pro-
15	GRAMS.—
16	"(A) In general.—To be eligible for any
17	price support or production adjustment program
18	or any benefit described in section 371 of the
19	Consolidated Farm and Rural Development Act,
20	the producer must obtain at least the cata-
21	strophic level of insurance for each crop of eco-
22	nomic significance grown on each farm in the
23	county in which the producer has an interest, if
24	insurance is available in the county for the crop.

"(B) Definition of crop of economic 1 2 SIGNIFICANCE.—As used in this paragraph, the term 'crop of economic significance' means a 3 crop that has contributed, or is expected to con-4 5 tribute, 10 percent or more of the total expected value of all crops grown by the producer. 6 "(9) Limitation due to risk.—The Corpora-7 tion may limit catastrophic risk coverage in any 8 county or area, or on any farm, on the basis of the 9 10 insurance risk concerned. 11 "(10) Simplification.— 12 "(A) CATASTROPHIC RISK PROTECTION PLANS.—In developing and carrying out the 13 policies and procedures for a catastrophic risk 14 15 protection plan under this title, the Corporation 16 shall, to the maximum extent practicable, mini-17 mize the paperwork required and the complexity 18 and costs of procedures governing applications 19 for, processing, and servicing of the plan for all 20 parties involved. 21 "(B) OTHER PLANS.—To the extent that the 22 policies and procedures developed under subpara-

graph (A) may be applied to other plans of in-

surance offered under this title without jeopard-

izing the actuarial soundness or integrity of the

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crop insurance program, the Corporation shall
apply the policies and procedures to the other
plans of insurance within a reasonable period of
time (as determined by the Corporation) after
the effective date of this paragraph.".

#### 6 SEC. 103. GENERAL COVERAGE LEVELS.

Section 508 (7 U.S.C. 1508) (as amended by section 8 102) is further amended by inserting after subsection (b) 9 the following new subsection:

## "(c) General Coverage Levels.—

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"(1) In General.—The Corporation shall offer plans of insurance that provide levels of coverage that are greater than the level available under catastrophic risk protection under subsection (b). A producer may purchase such a plan only from an approved insurance provider, if the private insurance is available. Nothing in this paragraph restricts the Corporation from offering insurance plans if coverage from private insurance providers is unavailable.

"(2) Transfer of insurance files.—If a producer has already applied for catastrophic risk protection at the local office of the Department and elects to purchase additional coverage, the insurance file for the crop of the producer shall be transferred to the ap-

1	proved insurance provider servicing the additional
2	coverage crop policy.
3	"(3) Yield and loss basis.—A producer shall
4	have the option of purchasing additional coverage
5	based on an individual yield and loss basis or on an
6	area yield and loss basis, if both options are offered
7	by the Corporation.
8	"(4) Level of coverage.—The level of coverage
9	shall be dollar denominated and may be purchased at
10	any level not to exceed 85 percent of the individual
11	yield or 95 percent of the area yield (as determined
12	by the Corporation). By the beginning of the 1996
13	crop year, the Corporation shall provide producers
14	with information on catastrophic risk and additional
15	coverage in terms of dollar coverage (within the allow-
16	able limits of coverage provided in this paragraph).
17	"(5) Price Level.—The Corporation shall es-
18	tablish a price level for each commodity on which in-
19	surance is offered that—
20	"(A) shall not be less than the projected
21	market price for the commodity (as determined
22	by the Corporation); or
23	"(B) at the discretion of the Corporation,
24	may be based on the actual market price at the

1	time of harvest (as determined by the Corpora-
2	tion).
3	"(6) Price elections.—
4	"(A) In general.—Subject to subpara-
5	graph (B), insurance coverage shall be made
6	available to the producer on the basis of any
7	price election that equals or is less than the price
8	election established by the Corporation. The cov-
9	erage shall be quoted in terms of dollars per acre.
10	"(B) Minimum price elections.—The
11	Corporation may establish minimum price elec-
12	tions below which levels of insurance shall not be
13	offered.
14	"(C) Wheat varieties.—The Corporation
15	shall, over a period of time as determined prac-
16	ticable by the Corporation, offer producers dif-
17	ferent price elections for varieties of wheat, in
18	addition to the standard price election, that re-
19	flect different market prices, as determined by
20	the Corporation. The Corporation shall offer ad-
21	ditional coverage for each variety determined
22	under this subparagraph and charge a premium
23	for each variety that is actuarially sound.
24	"(7) Substitute coverage for fire and
25	HAIL.—

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"(A) IN GENERAL.—For levels of coverage 65 percent or more of the recorded or appraised average yield and 100 percent of the expected market price, or an equivalent coverage, the producer may elect to delete from the insurance coverage provided under this title coverage against damage caused by fire or hail, if an equivalent or greater dollar amount of coverage for damage caused by fire or hail is obtained from a private fire or hail insurance provider.

CREDIT FOR **SUBSTITUTE** COV-ERAGE.—On written notice of an election under subparagraph (A) to the company issuing the policy providing coverage under this title and submission of evidence of substitute coverage on the commodity insured, the premium of the producer shall be reduced by an amount determined by the Corporation to be actuarially appropriate, taking into account the actuarial value of the remaining coverage provided by the Corporation. The producer shall not be given a reduction for an amount of premium determined to be greater than the actuarial value of the protection against losses caused by fire or hail that is included in the coverage under this title for the crop.

"(8) State premium subsidies.—The Corporation may enter into agreements with any State or agency of a State under which the State or agency may pay to the approved insurance provider an additional premium subsidy to further reduce the portion of the premium paid by the producers in the State.

"(9) Limitation due to risk.—The Corporation may limit or refuse insurance in any county or area, or on any farm, on the basis of the insurance risk concerned.

## "(10) Administrative fee.—

"(A) In General.—As a condition of coverage that is in addition to catastrophic risk protection but less than 65 percent of the recorded or appraised average yield and 100 percent of the expected market price, or an equivalent coverage, a producer shall pay an administrative fee. The administrative fee shall be \$50 per crop per county, but not to exceed \$100 per producer per county. The administrative fee shall be paid to the approved insurance provider or the Department, as applicable, at the time of application.

1	"(B) FEE WAIVERS.—The administrative
2	fee shall be waived—
3	"(i) for farmers of limited resources (as
4	defined by the Corporation); or
5	"(ii) if the producer elects to purchase
6	additional protection at 65 percent or more
7	of the recorded or appraised average yield
8	and 100 percent of the expected market
9	price, or an equivalent coverage, offered by
10	an approved insurance provider.
11	"(C) Use of fees collected.—Funds
12	collected as administrative fees shall be retained
13	by the approved insurance provider or the De-
14	partment, as applicable, for operating and ad-
15	ministrative expenses.''.
16	SEC. 104. PREMIUMS.
17	Section 508 (7 U.S.C. 1508) (as amended by section
18	103) is further amended by inserting after subsection (c)
19	the following new subsection:
20	"(d) Premiums.—
21	"(1) LEVELS.—
22	"(A) Catastrophic risk protection.—
23	For catastrophic risk protection coverage, the
24	amount of premium shall be sufficient to cover
25	anticipated losses and a reasonable reserve.

"(B) Additional coverage.—For levels of coverage below 65 percent of the recorded or appraised average yield and 100 percent of the expected market price, or an equivalent coverage, but greater than catastrophic risk protection coverage, the amount of premium shall be sufficient to cover anticipated losses, a reasonable reserve, and an amount for operating and administrative expenses (as determined by the Corporation) that is less than the amount established for coverage at 65 percent of the recorded or appraised average yield and 100 percent of the expected market price, or an equivalent coverage.

"(C) High coverage.—For levels of coverage of at least 65 percent of the recorded or appraised average yield and 100 percent of the expected market price, or an equivalent coverage, the amount of premium shall be sufficient to cover anticipated losses, a reasonable reserve, and an amount to pay the operating and administrative expenses (as determined by the Corporation) on an industry-wide basis as a percentage of the total premium.

"(2) Payment of part of premium.—For the purpose of encouraging the broadest possible partici-

1	pation, the Corporation shall pay a part of the pre-
2	mium equivalent to—
3	"(A) for catastrophic risk protection cov-
4	erage, an amount equal to the premium estab-
5	lished under paragraph (1)(A);
6	"(B) for levels of coverage below 65 percent
7	of the recorded and appraised average yield and
8	100 percent of the expected market price, or an
9	equivalent coverage, but greater than cata-
10	strophic risk protection, an amount equal to the
11	sum of the amount of premium established for
12	catastrophic risk protection coverage and the
13	amount for operating and administrative ex-
14	penses established under paragraph (1)(B); and
15	"(C) for levels of coverage at or greater than
16	65 percent of the recorded and appraised yield
17	and 100 percent of the expected market price, or
18	an equivalent coverage, on an individual or area
19	basis, an amount equal to the sum of—
20	"(i) the premium established for—
21	"(I) in the case of each of the
22	1995 and 1996 crop years, 50 percent
23	loss in yield indemnified at 80 percent
24	of the expected market price;

1	"(II) in the case of the 1997 crop
2	year, 50 percent loss in yield indem-
3	nified at 77.5 percent of the expected
4	market price; and
5	"(III) in the case of the 1998 and
6	each subsequent crop year, 50 percent
7	loss in yield indemnified at 75 percent
8	of the expected market price; and
9	"(ii) the amount for operating and ad-
10	ministrative expenses established under
11	paragraph (1)(C).
12	"(3) Reductions by private providers.—If a
13	private insurance provider determines that the pro-
14	vider may provide insurance more efficiently than the
15	expense reimbursement amount set by the Corpora-
16	tion, the private insurance provider may, with the
17	approval of the Corporation, reduce the premium
18	charged the insured by the amount of the efficiency.
19	A reduction pursuant to the preceding sentence shall
20	be subject to such rules, limitations, and procedures
21	as are established by the Corporation.
22	"(4) Individual and area crop insurance
23	COVERAGE.—
24	"(A) In general.—The Corporation shall
25	allow an approved insurance provider to offer a

1	producer a plan of insurance that provides a
2	level of coverage that is greater than that pro-
3	vided under catastrophic risk protection at a
4	premium rate determined by the provider if the
5	provider agrees to bear (depending on the type of
6	coverage involved) portions of the underwriting
7	risk, and operating and administrative expenses,
8	that result from the additional level of coverage.
9	"(B) Combined coverages.—To provide
10	the additional level of coverage to an insured
11	producer under subparagraph (A), a provider
12	may combine—
13	"(i) individual crop insurance cov-
14	erage; and
15	"(ii) area crop insurance coverage pro-
16	vided by the Corporation through the pro-
17	vider to the producer that is based on area
18	yields in a manner that allows the producer
19	to qualify for an indemnity if a loss has oc-
20	curred in a specified area (as defined by the
21	Corporation) in which the farm of the pro-
22	ducer is located.
23	"(C) Indemnity.—If a producer qualifies
24	for an indemnity under an area crop insurance

1	policy described in subparagraph (B)(ii), the
2	Corporation shall provide to—
3	"(i) the provider, an amount that is
4	the lesser of—
5	"(I) the indemnity under the in-
6	dividual crop insurance coverage; or
7	"(II) the indemnity under the
8	area crop insurance coverage; and
9	"(ii) the producer, the remainder of the
10	indemnity.
11	"(D) Subsidy.—If a provider combines in-
12	dividual crop insurance coverage and area crop
13	insurance coverage under subparagraph (B), the
14	Corporation shall pay a part of the premium
15	equivalent to—
16	"(i) for individual crop insurance cov-
17	erage, an amount equal to the premium es-
18	tablished for catastrophic risk protection
19	coverage; and
20	"(ii) for area crop insurance coverage,
21	an amount equal to the premium estab-
22	lished for 50 percent loss in yield indem-
23	nified at 15 percent of the expected market
24	price on an individual basis, plus the
25	amount of operating and administrative ex-

1	penses for the area coverage (as established
2	under paragraph (1)(C)).
3	"(E) Reinsurance and administra-
4	TION.—If a provider combines individual crop
5	insurance coverage and area crop insurance cov-
6	erage under subparagraph (B), the Corporation
7	shall—
8	''(i) not provide reinsurance, except
9	that the Corporation shall provide reinsur-
10	ance on—
11	"(I) the area crop insurance cov-
12	erage at the request of the provider;
13	and
14	"(II) the catastrophic risk protec-
15	tion provided under the individual in-
16	surance coverage; and
17	"(ii) reimburse the provider for admin-
18	istrative expenses associated with the area
19	crop insurance coverage, except that the
20	amount of the reimbursement shall be no
21	less than reimbursement provided by the
22	Corporation for comparable area coverage.''.

#### 1 SEC. 105. ELIGIBILITY.

- 2 (a) In General.—Section 508 (7 U.S.C. 1508) (as
- 3 amended by section 104) is further amended by inserting
- 4 after subsection (d) the following new subsection:
- 5 *"(e) Eligibility.*—

provider.

- 6 "(1) IN GENERAL.—To participate in cata-7 strophic risk protection coverage under this section, a 8 producer shall submit an application at the local of-9 fice of the Department or to an approved insurance
- "(2) Sales closing date.—For coverage under 11 12 this title, each producer shall purchase crop insurance on or before the sales closing date for the crop by pro-13 viding the required information and executing the re-14 15 quired documents. Subject to the goal of ensuring actuarial soundness for the crop insurance program, the 16 17 sales closing date shall be established by the Corpora-18 tion to maximize convenience to producers in obtain-19 ing benefits under price and production adjustment 20 programs of the Department. Beginning with the 21 1995 crop year, the Corporation shall establish, for an 22 insurance policy for each insurable crop that is plant-23 ed in the spring, a sales closing date that is 30 days earlier than the corresponding sales closing date that 24 25 was established for the 1994 crop year.

1	"(3) Records.—For coverage under this title,
2	each producer shall provide records, acceptable to the
3	Corporation, of previous acreage and production or
4	accept a yield determined by the Corporation.
5	"(4) Reporting.—For coverage under this title,
6	each producer shall report acreage planted and pre-
7	vented from planting by the designated acreage re-
8	porting date for the crop and location as established
9	by the Corporation.".
10	(b) Producer Eligibility.—Section 520 (7 U.S.C.
11	1520) is amended to read as follows:
12	"SEC. 520. PRODUCER ELIGIBILITY.
13	"Except as otherwise provided in this title, a producer
14	shall not be denied insurance under this title if—
15	"(1) for purposes of catastrophic risk protection
16	coverage, the producer is a 'person' (as defined by the
17	Secretary); and
18	"(2) for purposes of any other plan of insurance,
19	the producer is 18 years of age and has a bona fide
20	insurable interest in a crop as an owner-operator,
21	landlord, tenant, or sharecropper.".
22	SEC. 106. YIELD DETERMINATIONS.
23	Section 508 (7 U.S.C. 1508) (as amended by section
24	105(a)) is further amended by inserting after subsection (e)
25	the following new subsection:

# "(f) Yield Determinations.—

"(1) In General.—Subject to paragraph (2), the Corporation shall implement crop insurance underwriting rules that ensure that yield coverage is provided to eligible producers participating in the Federal crop insurance program.

### "(2) Yield coverage plans.—

"(A) Actual production history.—Subject to subparagraph (B), the yield for a crop shall be based on the actual production history for the crop, if the crop was produced on the farm without penalty during each of the 4 crop years immediately preceding the crop year for which actual production history is being established, building up to a production data base for each of the 10 consecutive crop years preceding the crop year for which actual production history is being established.

"(B) Assigned yield.—If the producer does not provide satisfactory evidence of the yield of a commodity under subparagraph (A), the producer shall be assigned a yield that is not less than 65 percent of the transitional yield of the producer (adjusted to reflect actual production reflected in the records acceptable to the Corpora-

tion for continuous years), as specified in regula tions issued by the Corporation based on produc tion history requirements.

"(C) AREA YIELD.—The Corporation may offer a crop insurance plan based on an area yield that allows an insured producer to qualify for an indemnity if a loss has occurred in an area (as specified by the Corporation) in which the farm of the producer is located. Under an area yield plan, an insured producer shall be allowed to select the level of area production at which an indemnity will be paid consistent with such terms and conditions as are established by the Corporation.

"(D) Commodity-by-commodity basis.—A producer may choose between individual yield or area yield coverage or combined coverage (as provided in subsection (d)(4)), if available, on a commodity-by-commodity basis.

"(3) Notice.—The Corporation shall ensure that producers are given adequate notice of the applicable yield coverage provisions of this section in advance of the crop insurance application period for the crops to which the provisions first will apply.

1	"(4) Transitional yields for producers of
2	FEED OR FORAGE.—
3	"(A) In GENERAL.—If a producer does not
4	provide satisfactory evidence of the yield under
5	paragraph (2)(A), the producer shall be assigned
6	a yield that is at least 80 percent of the transi-
7	tional yield established by the Corporation (ad-
8	justed to reflect the actual production history of
9	the producer) if the Secretary determines that—
10	"(i) the producer grows feed or forage
11	primarily for on-farm use in a livestock,
12	dairy, or poultry operation; and
13	"(ii) over 50 percent of the net farm
14	income of the producer is derived from the
15	livestock, dairy, or poultry operation.
16	"(B) Yield calculation.—The Corpora-
17	tion shall—
18	"(i) for the first year of participation
19	of a producer, provide the assigned yield
20	under this paragraph to the producer of feed
21	or forage; and
22	"(ii) for the second year of participa-
23	tion of the producer, apply the actual pro-
24	duction history or assigned yield require-
25	ment, as provided in this subsection.

1	"(C) Termination of authority.—The
2	authority provided by this paragraph shall ter-
3	minate on the date that is 2 years after the effec-
4	tive date of this paragraph.".
5	SEC. 107. INSURANCE POLICIES.
6	Subsection (g) of section 508 (7 U.S.C. 1508) (as redes-
7	ignated by section 101(3)) is amended—
8	(1) in paragraph (1), by striking "(a)" and in-
9	serting ''(c)'';
10	(2) by striking paragraph (2) and inserting the
11	following new paragraph:
12	"(2) Preparation of policies.—A policy or
13	other material submitted to the Corporation under
14	this subsection may be prepared without regard to the
15	limitations specified in this title, including the re-
16	quirements concerning the levels of coverage and rates
17	and the requirement that a price level for each com-
18	modity insured shall equal the projected market price
19	for the commodity as established by the Corporation.
20	The policy may be subsidized only at an amount
21	equivalent to coverage authorized under this title.'';
22	(3) in paragraph (3)—
23	(A) in the first sentence, by striking "taking
24	into consideration the risks covered by the policy
25	or other material"; and

1	(B) in the second sentence, by inserting
2	"with a private insurance provider" after "rein-
3	surance agreement''; and
4	(4) by striking paragraph (4) and inserting the
5	following new paragraphs:
6	"(4) Required publication.—Any policy, pro-
7	vision of a policy, or rate approved under this sub-
8	section shall be published as a notice in the Federal
9	Register and made available to each person who con-
10	tracts with or is reinsured by the Corporation under
11	the same terms and conditions as are applicable be-
12	tween the Corporation and the submitting person.
13	"(5) Pilot cost of production risk protec-
14	TION PLAN.—
15	"(A) In general.—The Corporation shall
16	offer, to the extent practicable, a cost of produc-
17	tion risk protection plan of insurance that would
18	indemnify producers (including new producers)
19	for insurable losses as provided in this para-
20	graph.
21	"(B) Pilot basis.—The cost of production
22	risk protection plan shall—
23	"(i) be established as a pilot project for
24	each of the 1996 and 1997 crop years; and

1	"(ii) be carried out in a number of
2	counties that is determined by the Corpora-
3	tion to be adequate to provide a comprehen-
4	sive evaluation of the feasibility, effective-
5	ness, and demand among producers for the
6	plan.
7	"(C) Insurable loss.—An insurable loss
8	shall be incurred by a producer if the gross in-
9	come of the producer (as determined by the Cor-
10	poration) is less than an amount determined by
11	the Corporation, as a result of a reduction in
12	yield or price resulting from an insured cause.
13	"(D) Definition of New Producer.—As
14	used in this paragraph, the term 'new producer'
15	means a person that has not been actively en-
16	gaged in farming for a share of the production
17	of the insured crop for more than 2 crop years,
18	as determined by the Secretary.
19	"(6) Additional prevented planting policy
20	COVERAGE.—
21	"(A) In general.—Beginning with the
22	1995 crop year, the Corporation shall offer to
23	producers additional prevented planting coverage
24	that insures producers against losses in accord-
25	ance with this paragraph.

1	"(B) Approved insurance providers.—
2	Additional prevented planting coverage shall be
3	offered by the Corporation through approved in-
4	surance providers.
5	"(C) Timing of loss.—A crop loss shall be
6	covered by the additional prevented planting cov-
7	erage if—
8	"(i) crop insurance policies were ob-
9	tained for—
10	"(I) the crop year the loss was ex-
11	perienced; and
12	"(II) the crop year immediately
13	preceding the year of the prevented
14	planting loss; and
15	"(ii) the cause of the loss occurred—
16	"(I) after the sales closing date for
17	the crop in the crop year immediately
18	preceding the loss; and
19	"(II) before the sales closing date
20	for the crop in the year in which the
21	loss is experienced.
22	"(7) Pilot transitional yield program for
23	NEW PRODUCERS.—
24	"(A) Increased transitional yield.—
25	The Corporation shall offer, to the extent prac-

1	ticable, a transitional yield program for new
2	producers to provide 110 percent of the transi-
3	tional yield established by the Corporation.
4	"(B) PILOT BASIS.—The transitional yield
5	program shall—
6	"(i) be established as a pilot project for
7	each of the 1995 and 1996 crop years; and
8	"(ii) be carried out in 30 counties that
9	are determined by the Corporation to be
10	adequate to provide a comprehensive eval-
11	uation of the feasibility, effectiveness, and
12	demand among new producers for the plan.
13	"(C) Definition of New Producer.—As
14	used in this paragraph, the term 'new producer'
15	means a person that has not been actively en-
16	gaged in farming for a share of the production
17	of the insured crop for more than 2 crop years,
18	as determined by the Secretary.".
19	SEC. 108. CLAIMS FOR LOSSES.
20	Subsection (i) of section 508 (7 U.S.C. 1508) (as redes-
21	ignated by section 101(3)) is amended to read as follows:
22	"(i) Claims for Losses.—
23	"(1) In General.—The Corporation may pro-
24	vide for adjustment and payment of claims for losses
25	as provided under subsection (a) under rules pre-

scribed by the Corporation. The rules prescribed by 1 2 the Corporation shall establish standards to ensure that all claims for losses are adjusted, to the extent 3 4 practicable, in a uniform and timely manner. "(2) Denial of claims.— 5 "(A) In General.—Subject to subpara-6 7 graph (B), if a claim for indemnity is denied by the Corporation or by the private insurance pro-8 vider, an action on the claim shall only be 9 brought against the Corporation or Secretary or 10 11 the insurance provider in the United States District Court for the district in which the insured 12 farm is located. 13 "(B) Statute of Limitations.—A suit on 14 15 the claim may be brought not later than 1 year after the date on which written notice of denial 16 17 of the claim is provided to the claimant. 18 "(3) Indemnification.—The Corporation shall 19 provide insurance companies, agents, and brokers 20 with indemnification, including costs and reasonable attorney fees, from the Corporation for errors or omis-21 22 sions on the part of the Corporation.". 23 SEC. 109. REINSURANCE.

Section 508 (7 U.S.C. 1508) is amended—

(1) by striking subsection (j) (as redesignated by 1 2 section 101(3)) and inserting the following new subsection: 3 "(j) Reinsurance.—Notwithstanding any other pro-4 vision of this title, the Corporation shall, to the maximum extent practicable, provide reinsurance, on such terms and conditions as the Corporation determines to be consistent with subsections (b) and (c) and sound reinsurance prin-8 ciples, to insurers (as defined by the Corporation) that insure producers of any agricultural commodity under 1 or more plans acceptable to the Corporation. Each reinsurance agreement of the Corporation with a reinsured company shall require the reinsured company to bear a sufficient share of any potential loss under the agreement so as to ensure that the reinsured company will sell and service policies of insurance in a sound and prudent manner, taking into consideration the availability of private reinsurance."; 18 and 19 (2) in subsection (k) (as so redesignated), by striking "provide" and inserting "offer plans of". 20 21 SEC. 110. FUNDING. Section 516 (7 U.S.C. 1516) is amended to read as 22 follows: 23 "SEC. 516. FUNDING. 25 "(a) Authorization of Appropriations.—

1 "(1) Expenses of corporation.—There are 2 authorized to be appropriated such sums as are nec-3 essary to cover the salaries and expenses of the Corporation and the administrative and operating expenses of the Corporation for the sales commissions of 5 6 agents. 7 "(2) Expenses of providers.—There are authorized to be appropriated such sums as are nec-8 essary to cover the administrative and operating ex-9 10 penses of an approved insurance provider for the delivery of policies with coverage that is greater than 11 catastrophic risk protection. 12 "(b) Payment of Expenses.— 13 14 "(1) Administrative and operating ex-PENSES.—Beginning with the 1996 crop year, the 15 Corporation is authorized to pay, from the insurance 16 17 fund established under subsection (c), the administra-18 tive and operating expenses of an approved insurance 19 provider, other than expenses covered under subsection 20 (a)(1). 21 "(2) Other expenses.—The Corporation is au-22

"(A) all other expenses of the Corporation 24 (other than expenses covered in subsection 25

1	(a)(1)), including all premium subsidies and in-
2	demnities;
3	"(B) for the 1995 crop year, all administra-
4	tive and expense reimbursements due under a re-
5	insurance agreement with an approved insur-
6	ance provider; and
7	"(C) to the extent necessary, expenses in-
8	curred by the Corporation to carry out research
9	and development.
10	"(c) Insurance Fund.—
11	"(1) In General.—There is established an in-
12	surance fund for the deposit of premium income, in-
13	come from reinsurance operations, and amounts made
14	available under subsection (a).
15	"(2) Source of funding.—There are appro-
16	priated, without fiscal year limitation, such sums as
17	may be necessary to carry out subsection (b) through
18	the insurance fund.".
19	SEC. 111. ADVISORY COMMITTEE FOR FEDERAL CROP IN-
20	SURANCE.
21	The Act is amended by inserting after section 514 (7
22	U.S.C. 1514) the following new section:

1	"SEC. 515. ADVISORY COMMITTEE FOR FEDERAL CROP IN-
2	SURANCE.
3	"(a) Establishment.—The Secretary may establish
4	within the Department a committee to be known as the 'Ad-
5	visory Committee for Federal Crop Insurance' (referred to
6	in this section as the 'Advisory Committee'), which shall
7	remain in existence until September 30, 1998.
8	"(b) Membership.—The Advisory Committee shall be
9	composed of—
10	"(1) the Manager of the Corporation;
11	"(2) the Secretary or a designee; and
12	"(3) not fewer than 10 representatives of organi-
13	zations or agencies involved with the Federal crop in-
14	surance program, which may include insurance com-
15	panies, insurance agents, farm producer organiza-
16	tions, experts on agronomic practices, and banking
17	and lending institutions.
18	"(c) Administrative Provisions.—
19	"(1) Terms.—Members of the Advisory Commit-
20	tee shall be appointed by the Secretary for a term of
21	not more than 2 years from nominations made by the
22	participating organizations and agencies referred to
23	in subsection (b). The terms of the members shall be
24	staggered.
25	"(2) Chairperson.—The Advisory Committee
26	shall be chaired by the Manager of the Corporation.

1	"(3) Meetings.—The Advisory Committee shall
2	meet at least annually. The meetings of the Advisory
3	Committee shall be publicly announced in advance
4	and shall be open to the public. Appropriate records
5	of the activities of the Advisory Committee shall be
6	kept and made available to the public on request.
7	"(d) Primary Responsibility.—The primary re-
8	sponsibility of the Advisory Committee shall be to advise
9	the Secretary on the implementation of this title and on
10	other issues related to crop insurance (as determined by the
11	Manager of the Corporation).
12	"(e) Reports.—Not later than June 30 of each year,
13	the Advisory Committee shall prepare, and submit to the
14	Secretary, a report specifying the conclusions of the Advi-
15	sory Committee on—
16	"(1) the progress toward implementation of this
17	title;
18	"(2) the actuarial soundness of the Federal crop
19	insurance program; and
20	"(3) the rate of participation in the catastrophic
21	and the additional coverage programs under this
22	title.''.
23	SEC. 112. MANAGEMENT OF CORPORATION.
24	(a) In General.—The second sentence of section
25	505(a) (7 U.S.C. 1505(a)) is amended—

1	(1) by striking "program, the Under Secretary"
2	and inserting "program, 1 additional Under Sec-
3	retary''; and
4	(2) by striking ''responsible for the farm credit
5	programs of the Department of Agriculture" and in-
6	serting ", as designated by the Secretary of Agri-
7	culture (referred to in this title as the 'Secretary')''.
8	(b) General Powers.—Section 506 (7 U.S.C. 1506)
9	is amended—
10	(1) by redesignating subsections (j) through (n)
11	as subsections (k) through (o), respectively;
12	(2) by inserting after subsection (i) the following
13	new subsection:
14	"(j) Settling Claims.—The Corporation shall have
15	the authority to make final and conclusive settlement and
16	adjustment of any claim by or against the Corporation or
17	a fiscal officer of the Corporation.";
18	(3) in subsection (1) (as so redesignated)—
19	(A) in the first sentence, by inserting ", and
20	issue regulations,'' after "agreements"; and
21	(B) in the second sentence, by striking "con-
22	tracts or agreements" each place it appears and
23	inserting "contracts, agreements, or regulations";

1	(4) in subsection $(n)(1)$ (as so redesignated), by
2	striking subparagraph (B) and inserting the following
3	new subparagraph:
4	"(B) disqualify the person from purchasing
5	catastrophic risk protection or receiving
6	noninsured assistance for a period of not to ex-
7	ceed 2 years, or from receiving any other benefit
8	under this title for a period of not to exceed 10
9	years.'';
10	(5) in subsection (o) (as so redesignated)—
11	(A) by redesignating paragraphs (1)
12	through (4) as subparagraphs (A) through (D)
13	and aligning the margins of each subparagraph
14	with the margins of subparagraph (A) of sub-
15	section (n)(1) (as redesignated by paragraph
16	(1));
17	(B) by striking ''(o) Actuarial Sound-
18	NESS.—The Corporation" and inserting the fol-
19	lowing:
20	"(o) Actuarial Soundness.—
21	"(1) Projected loss ratio as of october 1,
22	1995.—The Corporation'';
23	(C) in subparagraph (A) (as redesignated
24	by subparagraph (A)), by striking ''from obtain-
25	ing adequate Federal crop insurance, as deter-

1	mined by the Corporation'' and inserting ''(as
2	defined by the Secretary) from obtaining Federal
3	crop insurance'';
4	(D) in subparagraph (C) (as so redesig-
5	nated)—
6	(i) by inserting ", agents, and loss ad-
7	justers'' after ''participating producers'';
8	and
9	(ii) by inserting ", agents, and loss ad-
10	justers" after "identify insured producers";
11	and
12	(E) by adding at the end the following new
13	paragraphs:
14	"(2) Projected loss ratio as of october 1,
15	1998.—The Corporation shall take such actions, in-
16	cluding the establishment of adequate premiums, as
17	are necessary to improve the actuarial soundness of
18	Federal multiperil crop insurance made available
19	under this title to achieve, on and after October 1,
20	1998, an overall projected loss ratio of not greater
21	than 1.0.
22	"(3) Nonstandard classification system.—
23	To the extent that the Corporation uses the non-
24	standard classification system, the Corporation shall

1	apply the system to all insured producers in a fair
2	and consistent manner."; and
3	(6) by adding at the end the following new sub-
4	sections:
5	"(p) Loss Ratio Defined.—As used in this Act, the
6	term 'loss ratio' means the ratio of all sums paid by the
7	Corporation as indemnities under any eligible crop insur-
8	ance policy to that portion of the premium designated for
9	anticipated losses and a reasonable reserve, other than that
10	portion of the premium designated for operating and ad-
11	ministrative expenses.
12	"(q) Regulations.—The Secretary and the Corpora-
13	tion are each authorized to issue such regulations as are
14	necessary to carry out this title.".
15	(c) Personnel.—Section 507 (7 U.S.C. 1507) is
16	amended—
17	(1) in subsection (a), by striking ", and county
18	crop insurance committeemen";
19	(2) in subsection (c), by striking ", in which case
20	the agent or broker" and all that follows through "the
21	agent or broker has caused the error or omission";
22	and
23	(3) in subsection (d), by striking "of this Act,"
24	and all that follows through "agency".

- 1 (d) Information Collection on Crop Insur-
- 2 ANCE.—Subsection (n) of section 508 (7 U.S.C. 1508) (as
- 3 redesignated by section 101(3)) is amended to read as fol-
- 4 lows:
- 5 "(n) Information Collection on Crop Insur-
- 6 ANCE.—The Secretary shall make available to producers
- 7 through local offices of the Department—
- 8 "(1) current and complete information on all as-
- 9 pects of Federal crop insurance; and
- 10 "(2) a listing of insurance agents.".
- 11 (e) Crop Insurance Yield Coverage.—Section
- 12 508A (7 U.S.C. 1508a) is repealed.
- 13 (f) Preemption.—Section 511 (7 U.S.C. 1511) is
- 14 amended by inserting after "The Corporation, including"
- 15 the following: "the contracts of insurance of the Corporation
- 16 and premiums on the contracts, whether insured directly
- 17 or reinsured by the Corporation,".
- 18 (g) False Statements.—Section 1014 of title 18,
- 19 United States Code, is amended by inserting "or a company
- 20 the Corporation reinsures" after "Federal Crop Insurance
- 21 Corporation".

### TITLE II—NONINSURED 1 ASSISTANCE PROGRAM 2 SEC. 201. NONINSURED ASSISTANCE PROGRAM. The Act (7 U.S.C. 1501 et seq.) is amended by adding 4 at the end the following new section: 5 "SEC. 521. NONINSURED ASSISTANCE PROGRAM. 6 7 "(a) Eligibility.— 8 "(1) In General.—The Corporation shall estab-9 lish a noninsured assistance program to provide cov-10 erage equivalent to the catastrophic risk protection insurance described in section 508(b) for crops for 11 12 which catastrophic risk protection insurance is not available. Crops covered shall include all commercial 13 14 crops and commodities for which catastrophic risk 15 protection coverage is not available and that are pro-16 duced for food, fiber, or an industrial crop on a com-17 mercial basis but shall not include livestock. Noninsured assistance shall not cover losses due to— 18 19 "(A) the neglect or malfeasance of the pro-20 ducer: 21 "(B) the failure of the producer to reseed to the same crop in such areas and under such cir-22 cumstances as it is customary to so reseed; or 23

1	"(C) the failure of the producer to follow
2	good farming practices (as determined by the
3	Secretary).
4	"(2) Applications.—To be eligible for assist-
5	ance under this section, a producer shall make a
6	timely application, as required by the Corporation,
7	for noninsured assistance at the local office of the De-
8	partment.
9	"(3) Records.—A producer shall annually pro-
10	vide records, as required by the Corporation, of pre-
11	vious crop acreage and yields, or the producer shall
12	accept a yield under subsection (c)(2)(B) determined
13	by the Corporation.
14	"(4) Acreage reports.—A producer shall pro-
15	vide reports on acreage planted or prevented from
16	being planted, as required by the Corporation, by the
17	designated acreage reporting date for the crop and lo-
18	cation as established by the Corporation.
19	"(5) Area yield losses.—
20	"(A) Area average yield.—A producer of
21	a noninsurable crop shall not be eligible for
22	noninsured assistance unless the area (as deter-
23	mined by the Corporation) average yield, or an
24	equivalent measure if yield data are not avail-

able, for the crop is less than 65 percent of the

25

1	expected area yield established by the Corpora-
2	tion.
3	"(B) Prevented planting payments.—
4	Subject to subparagraph (A), the Corporation
5	shall make a prevented planting noninsured as-
6	sistance payment to a producer if the producer
7	is prevented from planting more than 35 percent
8	of the acreage intended for the crop because of
9	drought, flood, or other natural disaster (as de-
10	termined by the Secretary).
11	"(C) Reduced yield payments.—Subject
12	to subparagraph (A), if, because of drought,
13	flood, or other natural disaster (as determined by
14	the Secretary), the total quantity of the crop that
15	a producer is able to harvest on any farm is less
16	than 50 percent of the expected area yield for the
17	crop (as determined by the Corporation) factored
18	for the interest of the producer for the crop, the
19	Corporation shall make a reduced yield
20	noninsured assistance payment.
21	"(b) Payment.—The Corporation shall make available
22	to a producer eligible for noninsured assistance under this
23	section a payment computed by multiplying—
24	"(1) the quantity that is less than 50 percent of
25	the established vield for the crop; by

1	"(2) 60 percent of the average market price for
2	the crop (or any comparable coverage determined by
3	the Corporation); by
4	"(3) a payment rate for the type of crop (as de-
5	termined by the Corporation) that—
6	"(A) in the case of a crop that is produced
7	with a significant and variable harvesting ex-
8	pense, a payment rate that reflects the decreasing
9	cost incurred in the production cycle for the crop
10	that is—
11	"(i) harvested;
12	"(ii) planted but not harvested; and
13	"(iii) prevented from being planted be-
14	cause of drought, flood, or other natural dis-
15	aster (as determined by the Secretary); and
16	"(B) in the case of a crop that is not pro-
17	duced with a significant and variable harvesting
18	expense, a payment rate determined by the Cor-
19	poration.
20	"(c) Yields.—
21	"(1) In GENERAL.—The Corporation shall estab-
22	lish noninsured assistance program farm yields for
23	crops for the purposes of this section.
24	"(2) Actual production history.—

"(A) In General.—Subject to subparagraph (B), the yield for a crop shall be based on the actual production history for the crop, if the crop was produced on the farm without penalty during each of the 4 crop years immediately preceding the crop year for which actual production history is being established, building up to a production data base of the 10 crop years immediately preceding the crop year for which production history is being established.

#### "(B) Assigned yield.—

"(i) IN GENERAL.—If the producer does not provide sufficient evidence of the yield (as required by the Corporation) of a commodity under subparagraph (A), the producer shall be assigned a yield that is not less than 65 percent of the transitional yield of the producer (adjusted to reflect actual production reflected in the records acceptable to the Corporation for continuous years), as specified in regulations issued by the Corporation based on production history requirements.

"(ii) Limitation.—A producer who receives an assigned yield for the current year

of a natural disaster because required production records were not submitted to the local office of the Department shall not be eligible for an assigned yield for the year of the next natural disaster unless the required production records of the previous 1 or more years (as applicable) are provided to the local office.

> "(C) YIELD VARIATIONS DUE TO DIFFERENT FARMING PRACTICES.—The Corporation shall make noninsured payments that accurately reflect significant yield variations due to different farming practices, such as between irrigated and nonirrigated acreage.

# "(d) Increased Crop Plantings.—

"(1) In GENERAL.—If the acreage of a crop in a county has increased by more than 100 percent since the 1987 crop year, to become eligible for a noninsured assistance payment, a producer must provide detailed documentation of production costs, acres planted, and yield, as required by the Corporation. Except as provided in paragraph (2), a producer who produces a crop on a farm located in a county described in the preceding sentence may not obtain an assigned yield.

1	"(2) Exception.—A crop or a producer shall
2	not be subject to this subsection if—
3	"(A) the planted acreage of the producer for
4	the crop has been inspected by a third party ac-
5	ceptable to the Secretary; or
6	"(B)(i) the County Executive Director, the
7	District Director, and the State Executive Direc-
8	tor recommend an exemption from the require-
9	ment to the Deputy Administrator for State and
10	County Operations of the Agricultural Stabiliza-
11	tion and Conservation Service; and
12	"(ii) the Deputy Administrator approves
13	the recommendation.
14	"(e) Contract Payments.—A producer who has re-
15	ceived a guaranteed payment for production, as opposed to
16	delivery, of a crop pursuant to a contract shall have the
17	production of the producer adjusted upward by the amount
18	of the production equal to the amount of the contract pay-
19	ment received.
20	"(f) Payment of Losses.—Payments for noninsured
21	assistance losses under this section shall be made from the
22	insurance fund established under section 516(b). The losses
23	shall not be included in calculating the premiums charged
24	to producers for insurance.".

## 1 SEC. 202. PAYMENT AND INCOME LIMITATIONS.

2	Section 521 (as added by section 201) is further
3	amended by adding at the end the following new subsection:
4	"(g) Payment and Income Limitations.—
5	"(1) Definitions.—As used in this subsection:
6	"(A) PERSON.—The term 'person' has the
7	meaning provided the term in regulations issued
8	by the Secretary. The regulations shall conform,
9	to the extent practicable, to the regulations defin-
10	ing the term 'person' issued under section 1001
11	of the Food Security Act of 1985 (7 U.S.C.
12	1308).
13	"(B) Qualifying gross revenues.—The
14	term 'qualifying gross revenues' means—
15	"(i) if a majority of the gross revenue
16	of the person is received from farming,
17	ranching, and forestry operations, the gross
18	revenue from the farming, ranching, and
19	forestry operations of the person; and
20	"(ii) if less than a majority of the
21	gross revenue of the person is received from
22	farming, ranching, and forestry operations,
23	the gross revenue of the person from all
24	sources.

- 1 "(2) Payment limitation.—The total amount 2 of payments that a person shall be entitled to receive 3 annually under this title may not exceed \$100,000.
  - "(3) No double benefits.—No person may receive a noninsured assistance payment under this title and emergency livestock feed assistance under section 606 of the Agricultural Act of 1949 (7 U.S.C. 1471d) for the same livestock feed or forage loss.
    - "(4) Income Limitation.—A person who has qualifying gross revenues in excess of the amount specified in section 2266(a) of the Food, Agriculture, Conservation, and Trade Act of 1990 (7 U.S.C. 1421 note) (as in effect on November 28, 1990) during the taxable year (as determined by the Secretary) shall not be eligible to receive any noninsured assistance payment under this section.
    - "(5) REGULATIONS.—The Secretary shall issue regulations prescribing such rules as the Secretary determines necessary to ensure a fair and equitable application of section 1001 of the Food Security Act of 1985 (7 U.S.C. 1308), the general payment limitation regulations of the Secretary, and the limitations established under this subsection."

1	TITLE III—MISCELLANEOUS
2	SEC. 301. INELIGIBILITY FOR CATASTROPHIC RISK AND
3	NONINSURED ASSISTANCE PAYMENTS.
4	The Act (7 U.S.C. 1501 et seq.) (as amended by section
5	201) is further amended by adding at the end the following
6	new section:
7	"SEC. 522. INELIGIBILITY FOR CATASTROPHIC RISK AND
8	NONINSURED ASSISTANCE PAYMENTS.
9	"If the Secretary determines that a person has know-
10	ingly adopted a material scheme or device to obtain cata-
11	strophic risk, additional coverage, or noninsured assistance
12	benefits under this Act to which the person is not entitled
13	has evaded this Act, or has acted with the purposes of evad-
14	ing this Act, the person shall be ineligible to receive all bene-
15	fits applicable to the crop year for which the scheme or de-
16	vice was adopted. The authority provided by this section
17	shall be in addition to, and shall not supplant, the author-
18	ity provided by section 506(m).".
19	SEC. 302. PREVENTED PLANTING.
20	(a) In General.—Effective for the 1994 crop year,
21	a producer described in subsection (b) shall receive com-
22	pensation under the prevented planting coverage policy pro-
23	vision described in subsection (b)(1) by—
24	(1) obtaining from the Secretary of Agriculture
25	the applicable amount that is payable under the con-

1	servation use program described in subsection (b)(4);
2	and
3	(2) obtaining from the Federal Crop Insurance
4	Corporation the amount that is equal to the difference
5	between—
6	(A) the amount that is payable under the
7	conservation use program; and
8	(B) the amount that is payable under the
9	prevented planting coverage policy.
10	(b) Eligible Producers.—Subsection (a) shall
11	apply to a producer who—
12	(1) purchased a prevented planting policy for the
13	1994 crop year from the Federal Crop Insurance Cor-
14	poration prior to the spring sales closing date for the
15	1994 crop year;
16	(2) is unable to plant a crop due to major, wide-
17	spread flooding in the Midwest, or excessive ground
18	moisture, that occurred prior to the spring sales clos-
19	ing date for the 1994 crop year;
20	(3) had a reasonable expectation of planting a
21	crop on the prevented planting acreage for the 1994
22	crop year; and
23	(4) participates in a conservation use program
24	established for the 1994 crop of wheat, feed grains,
25	unland cotton, or rice established under section

105B(c)(1)(E), 1 107B(c)(1)(E), 103B(c)(1)(D), 2 101B(c)(1)(D), respectively, of the Agricultural Act of 3 1949 (7 U.S.C. 1445b-3a(c)(1)(E), 1444f(c)(1)(E), 1444-2(c)(1)(D), or 1441-2(c)(1)(D). 4 5 (c) Oilseed Prevented Planting Payments.— 6 (1) In General.—Effective for the 1994 crop 7 year, a producer of a crop of oilseeds (as defined in 8 section 205(a) of the Agricultural Act of 1949 (7) 9 U.S.C. 1446f(a)) shall receive a prevented planting payment for the crop if the requirements of para-10 graphs (1), (2), and (3) of subsection (b) are satisfied. 11 (2) Source of payment.—The total amount of 12 13 payments required under this subsection shall be made by the Federal Crop Insurance Corporation. 14 15 (d) Payment.—A payment under this section may not be made before October 1, 1994. SEC. 303. CONFORMING AMENDMENTS. 18 (a) PRICE SUPPORT PROGRAMS.— 19 (1) In General.—Title IV of the Agricultural Act of 1949 (7 U.S.C. 1421 et seq.) is amended by 20 21 adding at the end the following new section: 22 "SEC. 427. CROP INSURANCE REQUIREMENT. 23 "As a condition of receiving any benefit (including payments) under title I or II for each of the 1995 and subse-

quent crops of tobacco, rice, extra long staple cotton, upland

1	cotton, feed grains, wheat, peanuts, oilseeds, and sugar and
2	for each of the 1995 and subsequent calendar years with
3	respect to milk, a producer must obtain at least catastrophic
4	risk protection insurance coverage under section 508 of the
5	Federal Crop Insurance Act (7 U.S.C. 1508) for the crop
6	and crop year for which the benefit is sought, if the coverage
7	is offered by the Corporation.".
8	(2) RICE.—Section 101B(c) of such Act (7
9	U.S.C. 1441-2(c)) is amended—
10	(A) in paragraph (1), by striking subpara-
11	graph (F); and
12	(B) by striking paragraph (2) and inserting
13	the following new paragraph:
14	"(2) Crop insurance requirement.—A pro-
15	ducer shall obtain catastrophic risk protection insur-
16	ance coverage in accordance with section 427.".
17	(3) Upland cotton.—Section 103B(c) of such
18	Act (7 U.S.C. 1444–2(c)) is amended—
19	(A) in paragraph (1), by striking subpara-
20	graph (F); and
21	(B) by striking paragraph (2) and inserting
22	the following new paragraph:
23	"(2) Crop insurance requirement.—A pro-
24	ducer shall obtain catastrophic risk protection insur-
25	ance coverage in accordance with section 427."

1	(4) FEED GRAINS.—Section 105B(c) of such Act
2	(7 U.S.C. 1444f(c)) is amended—
3	(A) in paragraph (1), by striking subpara-
4	graph (G); and
5	(B) by striking paragraph (2) and inserting
6	the following new paragraph:
7	"(2) Crop insurance requirement.—A pro-
8	ducer shall obtain catastrophic risk protection insur-
9	ance coverage in accordance with section 427.".
10	(5) Wheat.—Section 107B(c) of such Act (7
11	U.S.C. 1445b-3a(c)) is amended—
12	(A) in paragraph (1), by striking subpara-
13	graph (G); and
14	(B) by striking paragraph (2) and inserting
15	the following new paragraph:
16	"(2) Crop insurance requirement.—A pro-
17	ducer shall obtain catastrophic risk protection insur-
18	ance coverage in accordance with section 427.".
19	(6) Disaster payments.—Section 208 of such
20	Act (7 U.S.C. 1446i) is repealed.
21	(b) Farmers Home Administration Programs.—
22	The Consolidated Farm and Rural Development Act (7
23	U.S.C. 1921 et seq.) is amended by adding at the end the
24	following new section:

### 1 "SEC. 371. CROP INSURANCE REQUIREMENT.

- 2 "(a) In General.—As a condition of obtaining any
- 3 benefit (including a direct loan, loan guarantee, or pay-
- 4 ment) described in subsection (b), a borrower must obtain
- 5 at least catastrophic risk protection insurance coverage
- 6 under section 508 of the Federal Crop Insurance Act (7
- 7 U.S.C. 1508) for the crop and crop year for which the bene-
- 8 fit is sought, if the coverage is offered by the Corporation.
- 9 "(b) Applicable Benefits.—Subsection (a) shall
- 10 apply to—
- 11 "(1) a farm ownership loan (FO) under section
- *303*;
- 13 "(2) an operating loan (OL) under section 312;
- 14 and
- 15 "(3) an emergency loan (EM) under section
- 16 *321.* ".
- 17 (c) Disaster Assistance.—Subtitle B of title XXII
- 18 of the Food, Agriculture, Conservation, and Trade Act of
- 19 1990 (7 U.S.C. 1421 note) is amended by striking chapter
- 20 3.
- 21 (d) TECHNICAL AMENDMENTS.—
- 22 (1) The first sentence of section 506(d) (7 U.S.C.
- 23 1506(d)) is amended by striking "508(f)" and insert-
- 24 ing "508(i)".

(2) The last sentence of section 507(c) (7 U.S.C. 1 2 1507(c)) is amended by striking "508(b)" and inserting "508(g)". 3 (3) Section 518 (7 U.S.C. 1518) is amended by 4 striking "(k)" and inserting "(m)". 5 SEC. 304. EFFECTIVE DATES. (a) In General.—Except as otherwise provided in 7 8 this Act, this Act and the amendments made by this Act shall become effective beginning with— (1) if this Act is enacted before August 1, 1994, 10 the 1995 crop year for the applicable agricultural 11 12 commodity; or (2) if this Act is enacted on or after August 1, 13 1994, the 1996 crop year for the applicable agricul-14 15 tural commodity. (b) Exceptions.—Sections 1, 101(1), 112(e), 112(f), 16 and 302, the amendments made by such sections, and this section shall become effective on the date of enactment of this Act. 19 SEC. 305. TERMINATION OF AUTHORITY. 21 The authority provided by this Act and the amendments made by this Act shall terminate on September 30, 23 2000. S 2095 RS——2 S 2095 RS——3

- S 2095 RS——4
- S 2095 RS——5
- S 2095 RS——6
- S 2095 RS——7